

NOTE: This Executive order and an illustration of the seal were published in the *Federal Register* on April 28.

**Message to the Senate Transmitting
a Fishing Vessels Agreement**
April 25, 1994

To the Senate of the United States:

With a view to receiving the advice and consent of the Senate to acceptance, I transmit herewith the Agreement to Promote Compliance With International Conservation and Management Measures by Fishing Vessels on the High Seas, which was adopted at Rome by consensus by the Conference of the United Nations Food and Agriculture Organization ("FAO") on November 24, 1993.

This Agreement was negotiated largely on the initiative of the United States, in response to the fisheries crises that have arisen in many corners of the world. In my view, it represents a significant breakthrough and offers the international community an opportunity to develop responsible fishing practices on a global basis. The Agreement once implemented, will begin to resolve many of the problems that have undermined the sustainability of high seas fishing resources. By becoming party to this Agreement, the United States would continue to demonstrate its commitment to preserving these resources and the livelihoods that depend on them.

The Agreement sets forth a broad range of obligations for Parties whose fishing vessels operate on the high seas, including the obligation to ensure that such vessels do not undermine international fishery conservation and management measures. Parties must also prohibit their vessels from fishing on the high seas without specific authorization and must take enforcement measures in respect of vessels that contravene requirements flowing from the Agreement.

The Agreement also creates an important role for the FAO as a clearinghouse of data relating to high seas fishing. Through the collection and dissemination of such data, it will be possible to improve our knowledge of all high seas fisheries, which is of critical importance if the international community is to protect these valuable resources successfully.

I recommend that the Senate give early and favorable consideration to the Agreement and give its advice and consent to acceptance.

William J. Clinton

The White House,
April 25, 1994.

Message to the Congress on Haiti
April 25, 1994

To the Congress of the United States:

1. In December 1990, the Haitian people elected Jean-Bertrand Aristide as their President by an overwhelming margin in a free and fair election. The United States praised Haiti's success in peacefully implementing its democratic constitutional system and provided significant political and economic support to the new government. The Haitian military abruptly interrupted the consolidation of Haiti's new democracy when in September 1991, it illegally and violently ousted President Aristide from office and drove him into exile.

2. The United States, on its own and with the Organization of American States (OAS), immediately imposed sanctions against the illegal regime. The United States has also actively supported the efforts of the OAS and the United Nations to restore democracy to Haiti and to bring about President Aristide's return by encouraging and facilitating a political process involving all the legitimate Haitian parties. The United States and the international community also offered material assistance within the context of an eventual settlement of the Haitian crisis to support the return to democracy, build constitutional structures, and foster economic well-being.

In furtherance of these twin objectives—restoration of constitutional democracy and fostering economic recovery—as discussed in section 10 below, the United States has taken additional measures to block the U.S.-located assets of persons (civilian as well as military) whose conduct, or material or financial support, has assisted the illegal maintenance of the illegitimate regime in Haiti, including persons obstructing the U.N. Mission in Haiti or the implementation of the Governors Island Agreement, and persons per-